

Key Challenges for Central Banks

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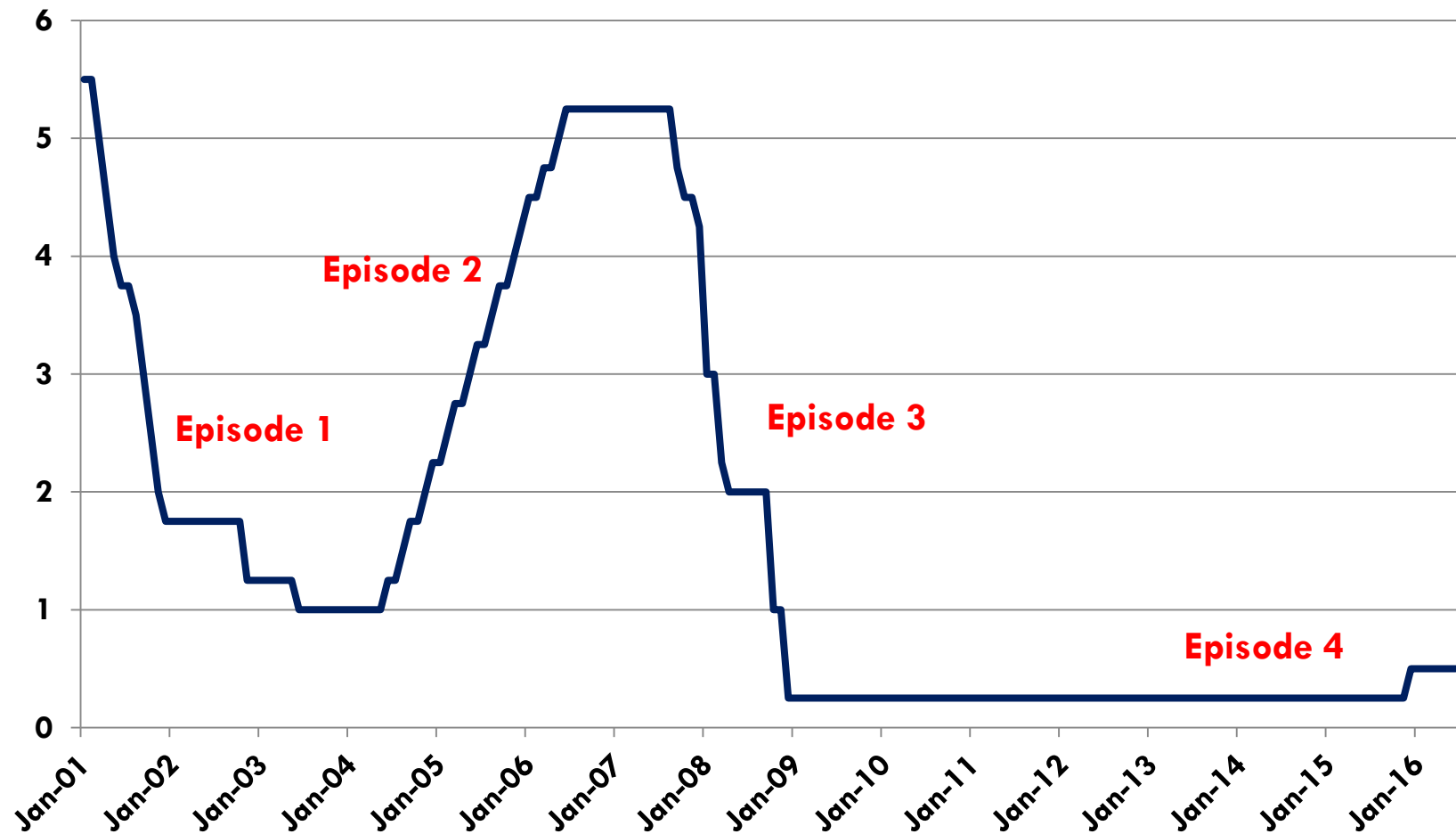
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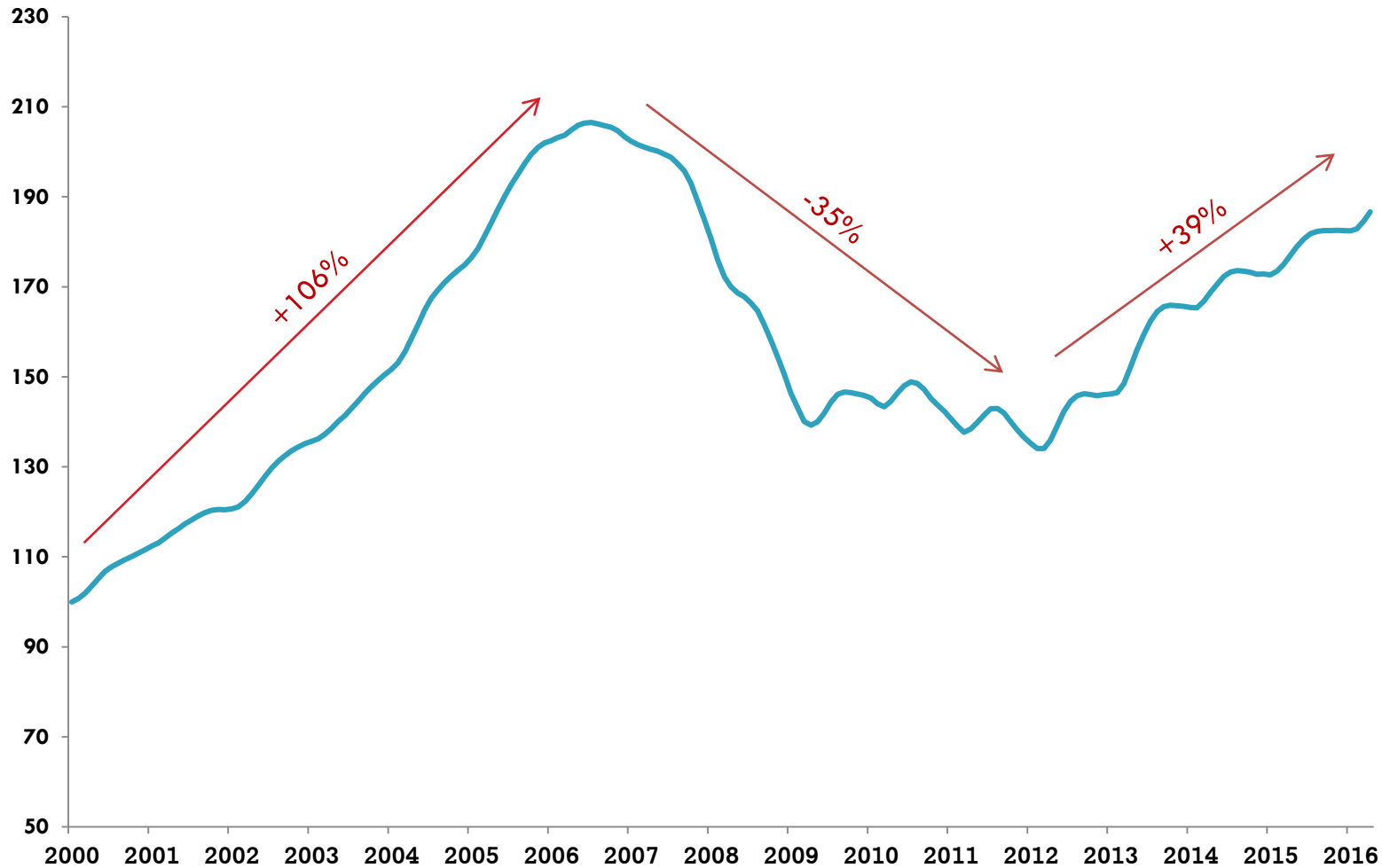
Background

- ▣ **The typical legal mandate for an independent central bank includes three main goals: price stability, support of real economic activity, and financial stability**
- ▣ **Ever since its introduction, flexible inflation targeting regimes have focused mainly of the first two foregoing goals**
- ▣ **A typical assumption made has been that one could deal with financial stability via macro-prudential measures**
- ▣ **Our main point below is that while central banks have had a key role in avoiding a major global crisis like that of 1929, in setting their policy rates they have not given enough attention to the financial sector, and to asset prices in particular**
- ▣ **Accordingly, there is a need for a broader version of flexible inflation targeting**

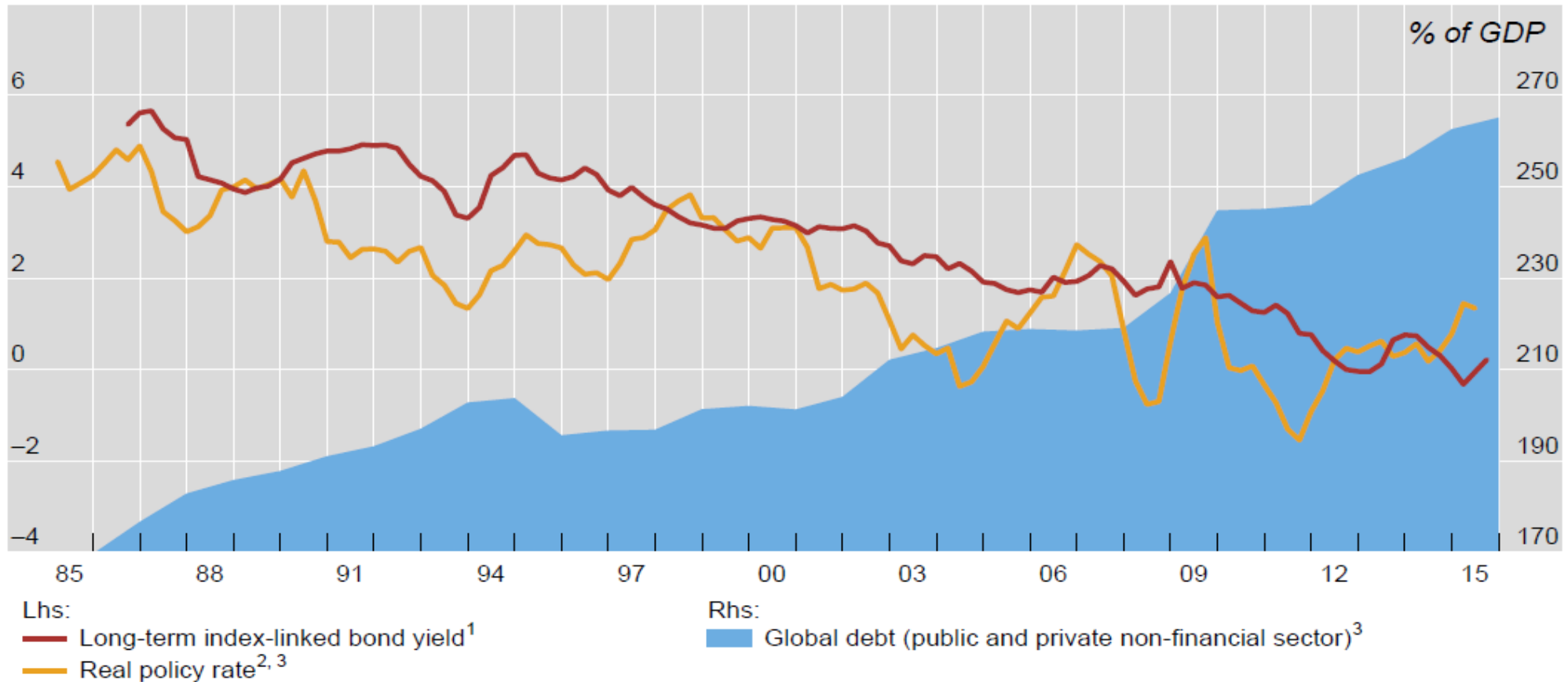
The ups and downs of the Fed funds rate over the last 15 years were mainly guided by inflation and output considerations...



...yet they may have had a de-stabilizing impact on housing and other prices (see the Case-Shiller index below)



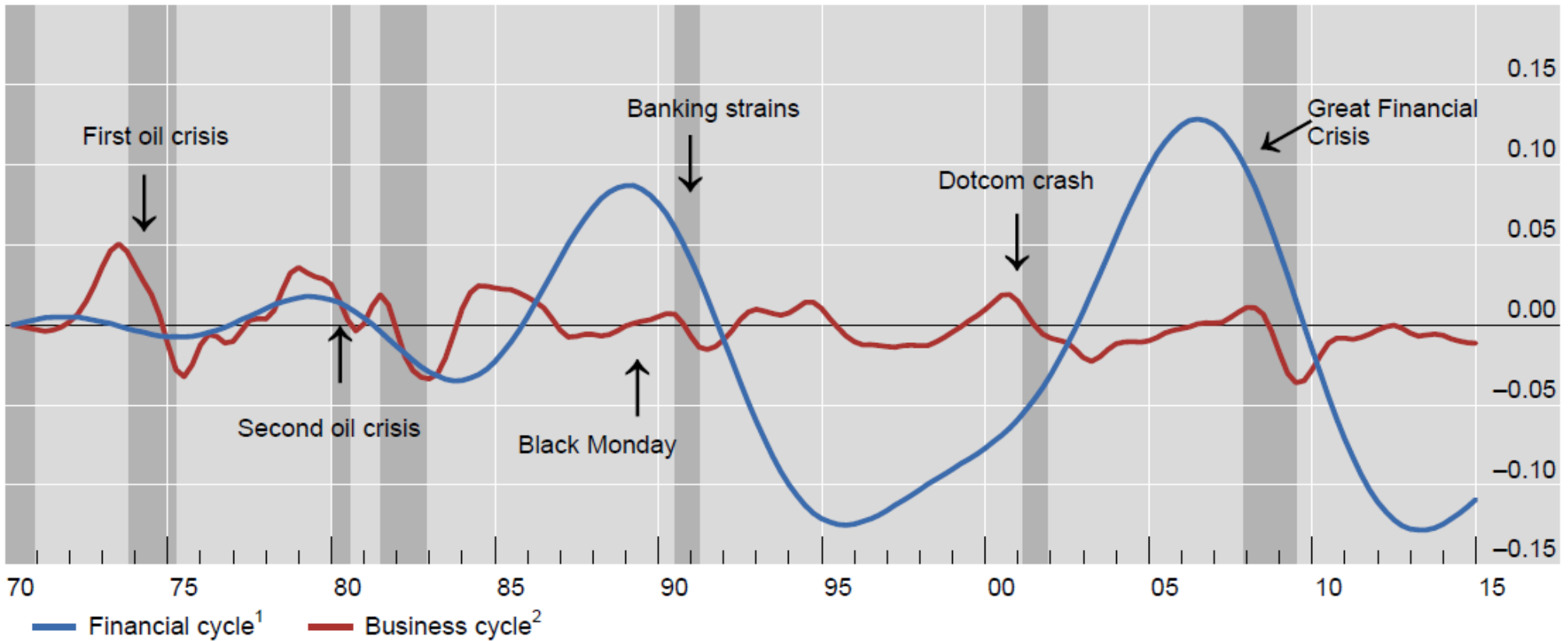
Graph 5: Interest rates sink as debt soars



¹ From 1998, simple average of France, the United Kingdom and the United States; otherwise only the United Kingdom. ² Nominal policy rate less consumer price inflation. ³ Aggregate based on weighted averages for G7 economies plus China based on rolling GDP and PPP exchange rates.

Sources: [Borio and Disyatat, VoxEU June 2014](#).

Graph 1: The financial cycle is longer than the business cycle (the US example)



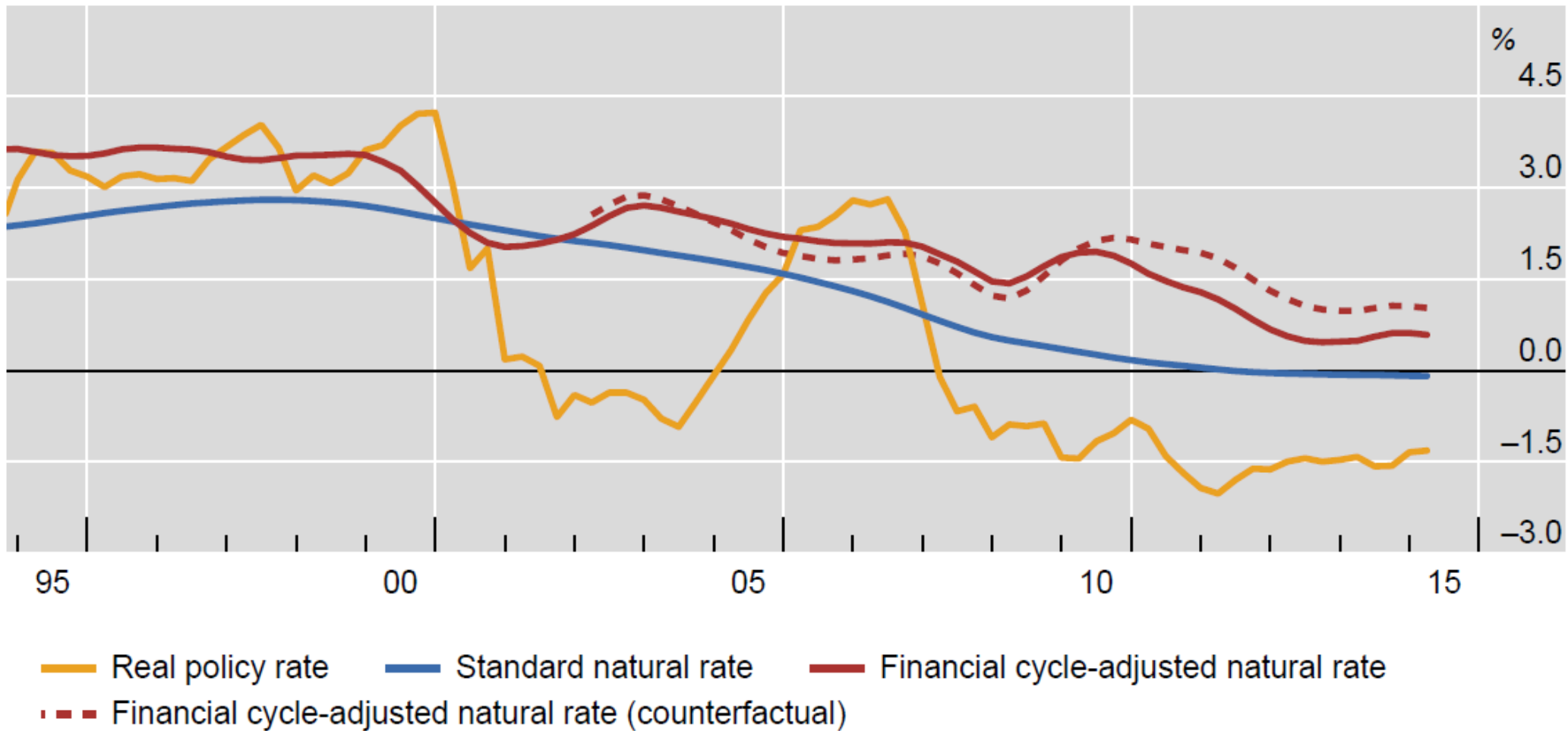
¹ The financial cycle as measured by frequency-based (bandpass) filters capturing medium-term cycles in real credit, the credit-to-GDP ratio and real house prices. ² The business cycle as measured by a frequency-based (bandpass) filter capturing fluctuations in real GDP over a period from 1 to 8 years.

The graph compares the financial cycle with traditional measures of the business cycle. The picture would be similar based on other common methodologies (eg turning point (peak/trough) analysis).

Source: Drehmann et al (2012), updated.

Comparing interest rates: standard and financial cycle-adjusted

(Graph 7)



The standard natural rate estimate follows a common procedure, which assumes that inflation provides the key signal. The financial cycle-adjusted estimates allows, in addition, financial cycle proxies to play a role. The dotted line traces what the natural rate could have been in a counterfactual exercise in which monetary policy had leaned systematically against the financial cycle in addition to output and inflation as opposed to following its actual historical path.

Sources: Juselius et al (2016); based on US data.

Conclusions

- Although flexible inflation targeting remains the main analytical anchor for monetary policy analysis, it is well to recognize that de-facto most central banks have moved to a broader policy framework, one that puts more emphasis on financial stability and on foreign-exchange market considerations
- Back in 2011, Eichengreen, Prasad, and Rajan, together with a committee comprised of additional well-known economists, stressed the need to move to a broader framework, one in which financial stability is made an explicit mandate of central banks
- Research work by Borio and other economists at the BIS over the years has produced a very useful augmented framework for what they call “a financial stability-oriented monetary policy” (See the recent 86th Annual Report of the BIS)
- These are promising and well needed lines of research in monetary economics